



COP24 KATOWICE 2018  
UNITED NATIONS CLIMATE CHANGE CONFERENCE

**LOCAL AND REGIONAL GOVERNMENTS**  
**at 2018 UN Katowice Climate Change Conference (COP24)**

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**COP24 Paris Agreement Work Programme 1<sup>st</sup> Week Negotiations Stocktake  
for the Local Governments and Municipal Authorities (LGMA) Constituency**

Prepared by ICLEI—Local Governments for Sustainability, LGMA Focal Point

**Executive summary**

This briefing note contains an overview of the progress of the negotiations on the Paris Agreement Work Programme in the first week of COP24 by the SBSTA, SBI and APA on the PAWP items with a specific relevance to LGMA Constituency. Relevant textual elements under each of the PA Articles are presented in this document. The original draft text locations can be found in the APA adopted conclusions document, FCCC/APA/2018/L.6.<sup>1</sup>

As background information for this briefing, Annex-I contains references to local and regional governments at the Paris Agreement adopted at COP21 in 2015 and Annex-II contains references to local and regional governments in a possible Paris Agreement Work Programme as contained in Bangkok Document developed in September 2018.

**1. Recap on the work of subsidiary bodies and the APA**

APA 1.7 closed its work on 8 December 2018 by adopting the draft conclusions contained in document FCCC/APA/2018/L.6, which was forwarded to the COP for it to continue its work based on this text. At the closing plenary of the subsidiary bodies including the APA held in the evening of 8 December 2018, the Presiding Officers informed that Parties, based on their consultations with them, chose to have the Bangkok Outcome model as their preferred form of the final outcome on the PAWP.

**2. COP24 Presidency planned strategy for guiding negotiations for the second week**

At the subsequent COP plenary held after the closure of the subsidiary bodies including the APA, the COP24 President welcomed this outcome and presented its plans for conducting further negotiations on the Paris Agreement Work Programme. The chairs of subsidiary bodies and the former co-chairs of the APA have been appointed by the COP President to conduct technical consultations on the PAWP with a view to presenting a clean text by 11 December 2018 to a COP stocktake plenary scheduled for the evening of 11 December 2018 on the items that are of technical nature. The COP President informed that he will engage in ministerial negotiations on the political items of the PAWP, including Article 9 on finance, starting from 10 December 2018.

<sup>1</sup> Document is available at: [https://unfccc.int/sites/default/files/resource/FCCC\\_APA\\_2018\\_L.6.pdf](https://unfccc.int/sites/default/files/resource/FCCC_APA_2018_L.6.pdf).

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Based on this two-pronged approach—parallel negotiations at the technical and political level on the PAWP—the COP President urged all Parties to be constructive in their textual proposals and aim for having a clean text by 11 December 2018. There will be COP stocktaking plenaries in order to check the progress of the PAWP negotiations, the first of which will be held in the evening of 11 December 2018.

3. LGMA analysis on the textual elements in the draft Paris Agreement Work Programme (PAWP) as contained in document FCCC/APA/2018/L.6

Matters relating to Article 4 of the Paris Agreement and paragraphs 22–35 of decision 1/CP.21

- Draft text on “Further guidance in relation to the mitigation section of decision 1/CP.21”, prepared under agenda item 3 of APA 1.7
  - NDC planning process
    - Public participation and engagement, including with women, non-Party stakeholders, local communities and indigenous peoples
      - p.2
  - Information on adaptation
    - Adaptation plans that also yield mitigation co-benefits, which may cover but are not limited to key sectors such as energy resources, water resources, coastal resources, human settlements and urban planning, agriculture and forestry
      - p.4
- Draft text on “Modalities, work programme and functions under the Paris Agreement of the forum on the impact of the implementation of response measures”, prepared under agenda items 9(b) of SBSTA 49 and 17(b) of SBI 49
  - Response measures
    - Taking into account the rights of indigenous peoples, local communities, migrants, persons with disabilities and youth, as well as health, gender equality, empowerment of women and intergenerational equity
      - p.2

Matters relating to Article 6 of the Paris Agreement and paragraphs 36–40 of decision 1/CP.21

- Draft text on “Rules, modalities and procedures for the mechanism established by Article 6, paragraph 4, of the Paris Agreement”, prepared under agenda item 11(b) of SBSTA 49
  - The activity shall undergo a local [and sub-national] stakeholder consultation,
    - P.8
- Draft text on “Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement”, prepared under agenda item 11(c) of SBSTA 49
  - Identifying opportunities to enhance the existing linkages, create synergies, and facilitate coordination and implementation of the NMAs], including in the local, sub-national, national and global context
    - P.4

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- Opportunities for replication of successful NMAs, including in the local, sub-national, national and global context
  - P.6

Matters relating to Article 7 of the Paris Agreement and paragraphs 41, 42 and 45 of decision 1/CP.21

- Adaptation communication
  - Traditional knowledge or community-based adaptation to climate change and local communities' involvement
    - P. 4

Matters relating to Article 10 of the Paris Agreement and paragraphs 66–70 of decision 1/CP.21

- Enhanced engagement of stakeholders at the local, regional, national and global level will be beneficial for the Technology Mechanism.
  - p. 7
- Enhancing engagement and collaboration with relevant stakeholders, including local communities and authorities, national planners, the private sector and civil society organizations in the planning and implementation of Technology Mechanism activities
  - P.7

Matters relating to Article 13 of the Paris Agreement and paragraphs 84–98 of decision 1/CP.21

- Information related to climate change impacts and adaptation under Article 7 of the Paris Agreement
  - How best available science, gender perspectives and indigenous, traditional, and local knowledge are integrated into adaptation
    - P.19
  - Adaptation goals, actions, objectives, undertakings, efforts, plans (e.g. national adaptation plans and subnational plans), strategies, policies, priorities (e.g. priority sectors, priority regions or integrated plans for coastal management, water and agriculture), programmes and efforts to build resilience
    - p.19
  - Stakeholder involvement, including subnational, community-level and private sector plans, priorities, actions and programmes
    - p.19
  - Ownership, stakeholder engagement, alignment of adaptation actions to national and subnational policies, and replicability
    - p.20
- Information on capacity-building support received by developing country Parties under Article 11 of the Paris Agreement
  - Capacity-building support received at the national and, where appropriate, subregional and regional level, including priorities, participation and the involvement of stakeholders
    - p.27

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## ANNEX-I: Paris Agreement – recap for local and regional governments

Document	Key Articles
<p><b>Paris Agreement (Annex of Dec.1/CP21)</b></p> <p>- Document that is ratified by Parties</p>	<ul style="list-style-type: none"> <li>• Preamble para.15 recognizes importance of engagement of all levels of governments</li> <li>• Operative paragraphs               <ul style="list-style-type: none"> <li>- Art. 7.2 (adaptation)</li> <li>- Art.11.2 (capacity building),</li> <li>- Art. 8.4.h (loss and damage)</li> </ul> </li> </ul>
<p><b>COP21 Decision, Dec.1/CP21</b></p> <p>- Implementation frame - basis of the Paris Agreement Work programme</p>	<ul style="list-style-type: none"> <li>• Preamble para.15, stronger actions by Non-Party Stakeholders (NPS), including cities &amp; other subnational authorities</li> <li>• Para.74.d&amp;g (Paris Committee on Capacity Building and its 2016-2020 Workplan at subnational level)</li> <li>• Engagement in pre2020 Action as NPS in paragraphs;               <ul style="list-style-type: none"> <li>○ 106 (voluntary cancellation of KP units)</li> <li>○ 109 and 124 (Technical Examination Process [TEPs] Mitigation and Adaptation)</li> <li>○ 116 (Lima-Paris Action Agenda - LPAA), 117 (NAZCA), 118 (Parties to work w/ NPS), 119 (NPS in TEPs)</li> <li>○ 120.d (NPS in High Level event), 121.b (Champions engaging w/ NPS)</li> <li>○ 134-137 (Non-Party Stakeholders)</li> </ul> </li> </ul>

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### ANNEX-II: Paris Agreement Work Programme – recap for local and regional governments

Paris Agreement	Theme	Bangkok Text - <a href="https://unfccc.int/sites/default/files/resource/Latest%20PAWP%20documents_9Sep.pdf">https://unfccc.int/sites/default/files/resource/Latest%20PAWP%20documents_9Sep.pdf</a> to be revised by Co-Chairs by Mid-October
Article 4 (p.28)	NDCs	Contributions from <b>sub-national or sectoral baselines</b> , reference levels and projections as relevant
Article 6.4 (p.92, 97)	Sustainable Development Mechanism	<ul style="list-style-type: none"> <li>- Provide confirmation to a Supervisory Body that <b>local stakeholder consultation</b> has been conducted for the proposed Article 6, paragraph 4 activity.</li> <li>- Ensure regional availability with <b>local sources and presence</b>.</li> </ul>
Article 6.8 (p.123-124)	non-market approaches (NMAs)	<ul style="list-style-type: none"> <li>- Identifying opportunities to enhance the existing linkages, create synergies, and facilitate coordination and implementation of NMAs, including in the <b>local, national and global context</b>.</li> <li>- Including opportunities for replication of successful NMAs including in the <b>local, national and global context</b>.</li> </ul>
Article.7 (p.136-140, 142)	Adaptation	<ul style="list-style-type: none"> <li>-Traditional knowledge or community-based adaptation climate change and <b>local communities' involvement</b>.</li> <li>-Activities aimed at integrating climate change adaptation into national and <b>subnational development</b> and sectoral planning.</li> <li>-Training and coordination at the sectoral and <b>subnational levels</b>.</li> <li>-Inclusion of a <b>sub-national context</b> as part of national circumstances</li> <li>-Institutional capacities to address climate change considerations at <b>sub-national and sectoral level</b></li> <li>-Adaptation <b>support</b> where domestic and international, public and private, resources needed for adaptation (<b>international/national/sub-national, sectoral as available</b>).</li> </ul>
Article 10.4 (p.195-196)	Technology Framework	<ul style="list-style-type: none"> <li>- Enhanced engagement of stakeholders at the <b>local, regional, national and global</b> level under the Technology Mechanism.</li> <li>- Enhanced engagement with <b>local communities and authorities</b>, national planners, the private sector and civil society organizations.</li> </ul>
Article 13 (p.230, 242, 246, 259-260)	Transparency	<ul style="list-style-type: none"> <li>- (NDC) Information on the contribution to the reference level from <b>sub-national or sectoral baselines</b>, reference levels and projections as relevant.</li> <li>- (Adaptation) Information on adaptation goals, actions, undertakings, efforts, plans (e.g. process to formulate and implement NAPs and <b>sub-national plans</b>).</li> <li>- (Adaptation) Enhancing ownership, stakeholder engagement, alignment of adaptation actions to national/<b>subnational policies</b>, and replicability.</li> <li>- (Capacity Building) Approach a Party seeks to strengthen the links between <b>regional, national and subnational government policies, plans and actions</b> on climate change development.</li> </ul>

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